

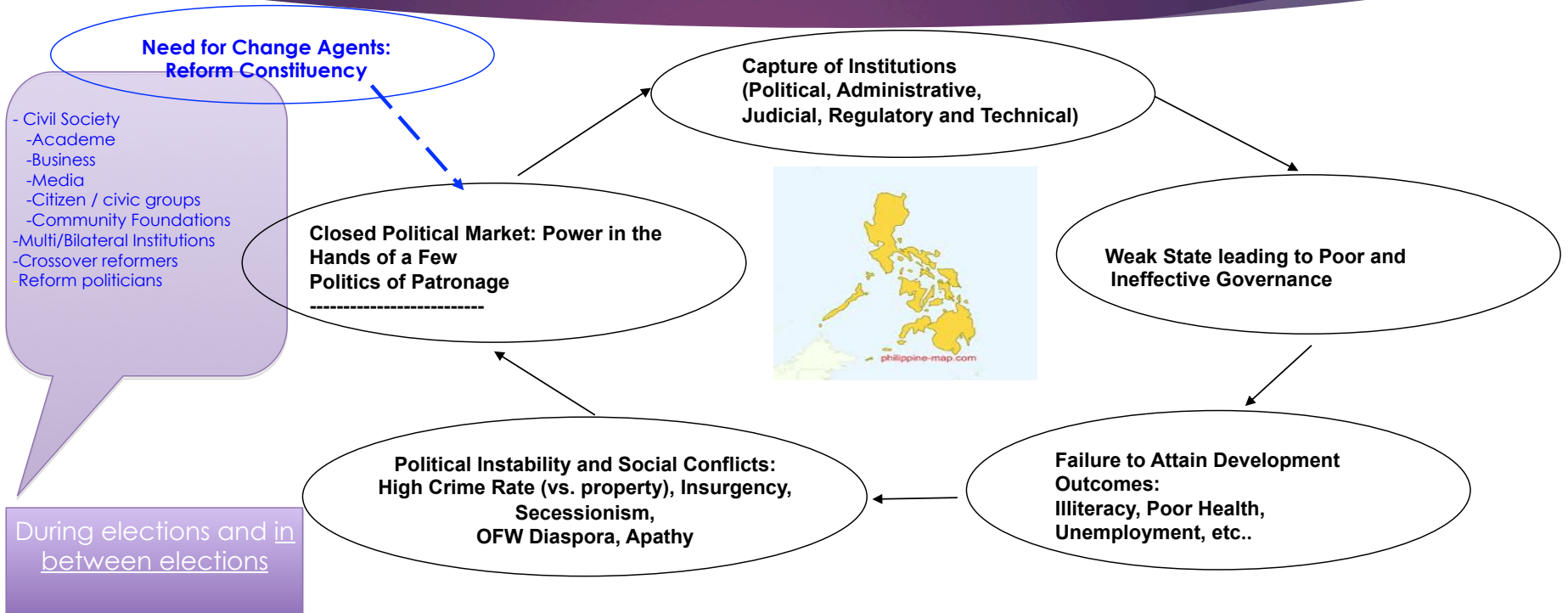
OPEN BUDGET PARTNERSHIP

Citizen Participation in Governance and Transparency
PDAF, Post-PDAF and Pork Barrel Scenarios

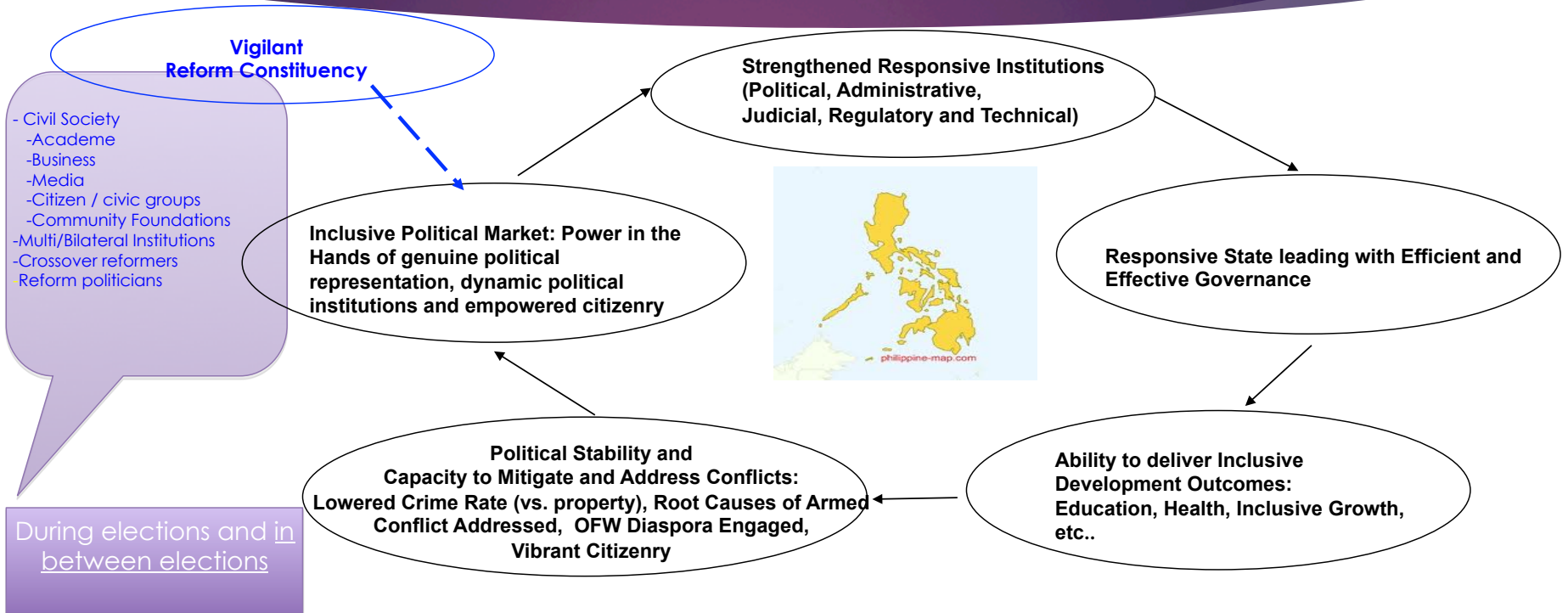




The Context of the Policy Reform Process in the Philippines: A *Vicious and Recurring Cycle*



The Context of the Policy Reform Process in the Philippines: *Towards a Virtuous Cycle*





The Arc of Reforms

- From Exclusive to Inclusive Political Institutions
- From Patronage to Responsive, Efficient and Effective Governance
- From Adhoc or Populist Service Delivery to Better Targeting, Planning and Allocation of Resources



The Full Range of Roles

- A Range of Citizen and Civil Society Initiatives (*Bantay, Gabay, Tulay, Kaagapay*)
- Local to National in scope
- A Strong Bias Towards Basic Service Delivery
- Coalition and Constituency Building (Social Watch, Budget Advocacy Groups, Coalition Against Corruption, Transparency and Accountability Network etc.)

Innovations

- Alternate Budget Initiative
- G-Watch
- Procurement Watch
- PDAF Watch
- Bantay Lansangan
- PPTRP
- Medicine Watch
- Money Politics (PCIJ)
- PNBMP Phase 1 & 2
- Citizen Participatory Audit



Scale

- Government-led reforms happen at scale and all levels
- Iterative and cyclical process
- Political and Structural Considerations
- Has Ready Resources
- Greater Chance of Institutionalization



Reforms

- Good Governance and Anti-Corruption Cluster Action Plan and the Open Government Partnership
- Participatory Budgeting
 - Grassroots Budgeting (BuB)
 - Budget Partnership Agreements
 - Citizen Participatory Audit
 - LGU Full Disclosure Policy / NGA Transparency Seal



Three findings* (3)


- ▶ Campos: politics of procurement reform
(Campos J.E. and Syquia J.L [2006] “Managing the Politics of Reform: Overhauling the Legal Infrastructure of Public Procurement in the Philippines)
- ▶ Core elements in successful reforms: a cadre of reformers in government; cadre armed with enough technical tools and knowledge; network of allies outside government that support and understand the reform; strategic effort at public mobilization through media

***Mario Taguiwalo: A Niche for INCITEGov 2008**



The Open Budget Partnership

- An Opportunity to Infuse Reforms with Innovations and Bring it to Scale
- A Public Private Partnership, a Multi-stakeholder Partnership
- 3 E's - Evidence Based, Expertise Led and Engagement or Expose Driven.




A multi-stakeholder initiative that promotes transparency, accountability and participation in the Philippine budget process*. Lead partners include civil society groups; professional organizations; academic institutions; and representatives of the executive and legislative branches of government

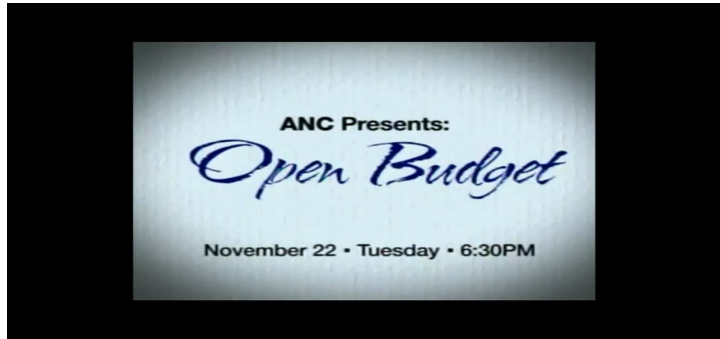
**budget – policy –development*

Signing of the OBP Partnership

Civil Society, DBM, Senate and Congress



- 
- ▶ Empowered CSOs influencing government policies with resilience through the use of the three E's: Expertise, Evidence and Engagement/Expose
 - ▶ Venue for pluralistic, evidence-based contestation of ideas (expertise)
 - ▶ OBP as a means to encourage gov't to consider CSO views (engagement/expose)
 - ▶ Well crafted communication strategy; synchronization with the budget cycle or other key decision points; creative engagement
 - ▶ Use of evidence based research and data to support suggestions and policy recommendations (evidence)





PDAF

- 
- BROAD CONSENSUS TO ABOLISH PDAF
(ABOLISH, PROSECUTE AND ADVANCE REFORMS)

Remove lump sum, discretion and entitlement of legislators

Address basic service delivery gaps that create dependency on elected officials

Post-PDAF

- **BALANCING THE
POWER OF THE PURSE**

Strengthening Legislative Oversight

Open Budget and Citizen Participation in Planning and Budgeting

Balancing National and Local Priorities



Pork Barrel Issues

- LIMITING LUMP SUMS IN THE BUDGET
- FOLDING IN OFF-BUDGET ACCOUNTS
- TIGHTENING CONTROLS, CRITERIA, PRIORITIES AND PROCESSES

Moving Forward

- Pluralistic Platforms like the OBP should sharpen the engagements whether critical or constructive
 - Talk about 25.2 Billion in 2014 Budget
 - Accompany 20 Billion BuB in 2014 Budget
 - Unbundle and Propose mechanisms for Special Purpose Funds, Off-Budget Accounts and other Lump Sums – including that of Congress, the Judiciary and COMELEC
- Address the fall-out of the blanket accusation against NGOs' access to public funds
- Insulate emerging participatory budget mechanisms from patronage capture or syndicated corruption
- Move Open Data towards FOI (Users' Perspective and Demand Driven)



CITIZENS' PARTICIPATION IN INCLUSIVE DEVELOPMENT

MARAMING SALAMAT PO.